

Community Development Block Grant (CDBG)
HOME Investment Partnerships Program (HOME)
Emergency Solutions Grant (ESG)







## **Executive Summary**

### AP-05 Executive Summary - 91.200(c), 91.220(b)

#### 1. Introduction

In order to receive federal funding from the U.S. Department of Housing and Urban Development (HUD), Dakota County is required to prepare a Consolidated Plan, as well as subsequent Annual Action Plans and Consolidated Annual Performance and Evaluation Reports (CAPERs), for the following entitlement programs: Community Development Block Grant (CDBG); HOME Investment Partnerships Program (HOME); Housing Opportunities for Persons with AIDS (HOPWA) and Emergency Solutions Grant (ESG). Currently, Dakota County does not receive any HOPWA funds.

The Fiscal Year (FY) 2021 Annual Action Plan (Action Plan) is the second year of Dakota County's Consolidated Plan for Fiscal Years 2020-2024 (Con Plan) as ratified by the Dakota County Board of Commissioners and approved by HUD.

The Con Plan lays out the objectives, priority goals and outcomes Dakota County has established to provide decent affordable housing, suitable living environments, and expand economic opportunities principally for low-and moderate-income households over the next five-year period. In the Action Plan, Dakota County identifies the proposed programs and projects to be undertaken during the 2021 program year to achieve the objectives and outcomes established in the Con Plan.

The CDA has administered the federal funds on behalf of Dakota County since the County became an entitlement jurisdiction in 1984. Each of the three entitlement programs has eligible activities in which the funds can be utilized. The CDA is charged with ensuring the requirements are met and will continue to provide the administrative quardianship of all three programs through its agreement with the County.

Dakota County is designated as the lead agency for the Dakota County HOME Consortium and assumes the role of monitoring and oversight of the HOME funds for the Consortium, which includes the counties of Anoka, Dakota, Ramsey, and Washington, and the city of Woodbury. As the grantee of CDBG funds, Dakota County directly works with the various municipalities (municipal sub-recipients) within the County to provide access to this funding stream. The CDA provides the managerial oversight of the numerous activities implemented with HOME, CDBG, and ESG resources.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

With the outcomes established by Congress in mind and guided by the mission statements of Dakota County and Dakota County CDA, the following objectives were identified to achieve the housing and community development needs of Dakota County communities and its residents.

- 1. Increase the affordable housing choices for low-and moderate-income households.
- 2. Preserve and improve existing housing to maintain affordability.
- 3. Increase access and quality of living by providing public services and supporting public facilities.
- 4. Support community development that revitalizes neighborhoods and removes safety and blight hazards.
- 5. Support economic development that enhances the workforce and businesses.
- Support planning efforts that address the housing, community and economic development needs of Dakota County and continue to foster partnerships with community stakeholders.

The priority goals and the strategies to achieve the desired outcomes of decent housing, suitable living environments and economic opportunity were then formulated to serve the broad range of households, and to provide benefit to as many persons possible given the parameters of the funding programs.



Dakota County 2021 Annual Action Plan Executive Summary

The following chart details the strategies from the 2020-2024 Consolidated Plan.

	2020-2024 Consolidated Plan - Dakota County  Objective Priority Strategy						Outcome		
	- <u>-</u> -	1	1	1	Increase the affordable housing	Reduce Homelessness	a. Support the implementation and operation of coordinated access entry sites for families, youth and singles b. Support housing stabilization initiatives for homeless populations c. Support the operation of emergency shelter facilities		200 Households provided Rapid Rehousing Assistance     100 Homeless Prevention
	lopment needs holders.		income households.	Affordable Rental Housing	a. Assist households to secure housing through new construction     b. Improve energy efficiency of rental units     c. Rehabilitate and preserve affordability in multifamily units	د	360 Rental Units constructed     20 Rental Units rehabilitated		
	' and economic devel vith community stakel	2	Preserve and improve existing housing to maintain affordability.	Affordable Homeowner Housing	d. Support fair housing activities  a. Increase supply of affordable homeowner housing b. Improve energy efficiency of owner-occupied housing units c. Rehabilitate and preserve affordability in single family units d. Support fair housing activities	ning and administration	300 Homeowner     Units rehabilitated     6 Homeowner Units     (re)constructed		
6	address the housing, community and economic development continue to foster partnerships with community stakeholders.	3	Increase access and quality of living by providing public services and supporting public	Public Facilities	a. Assist in the development of centers and recreational parks b. Assist LMI homeowners with street assessments c. Improve accessibility for Public Facilities in compliance with ADA d. Improve sidewalk accessibility and safety in compliance with ADA	Planning and Administration goals and strategies with planning and	13,000 Persons benefited from public facility or infrastructure improvement		
that	hat address t and continue	Dakota County and continue	facilities.  Support community	Public Services	a. Support programs that fulfill basic needs (food and shelter) for people who are low-income and/or homeless     b. Support programs for youth		15,000 Persons benefited from public services		
	ort planning efforts t Dakota County		development that revitalizes neighborhoods and removes safety and blight hazards.	Neighborhood Revitalization	c. Support programs for seniors d. Support transportation services a. Address vacant or substandard properties that may or may not be suitable for rehab b. Address water and sanitation hazards c. Address contamination clean up issues	a. Support all of the	150 Households assisted     3 Buildings demolished		
	oddnS	5	Support economic development that enhances the workforce and businesses.	Economic Development	a. Support work initiatives that assist residents to access living wage jobs b. Support initiatives that help low-income people gain work skills, jobs and employment history c. Provide financial assistance to businesses to address building deficiencies (exterior façade improvements)		• 20 Workforce Trainees		

### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Dakota County and the Dakota County HOME Consortium consistently perform well in the administration of the three grant programs discussed in this plan. In the CDBG program, one regulatory measure used by HUD to evaluate performance is the timeliness ratio test. This formula measures the amount of an entitlement community's unexpended funds 60 days prior to the start of the next program year in relation to the amount of funding it receives; the ratio cannot exceed 1.5. Dakota County's timeliness ratio is measured on May 2<sup>nd</sup> each year. On March 8, 2021, the Dakota County ratio was 1.61.

The HOME program uses commitment and expenditure deadlines to measure performance. Dakota County has met all deadlines.

The ESG program uses drawdown requirements to measure performance. Dakota County has made consistent drawdowns of ESG funds.

While these financial tests are required and are measurements of performance, it is also important that projects and programs carried out with these funds meet outcome expectations and benefit eligible persons. Reporting on outcomes and beneficiaries is made available each year in the Consolidated Annual Performance and Evaluation Report (CAPER). Dakota County and the CDA recognize that the evaluation of past performance is critical to ensuring the County and its subrecipients are implementing activities effectively and that those activities align with the overall strategies and goals listed in the Con Plan. The performance of programs and systems are evaluated on a regular basis.

#### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The development timeline and process of the Action Plan was discussed at the annual CDBG workshops held on November 19, 2020. Each municipality is required to formally apply for CDBG funding and request funding for activities that would best serve their community needs. Applications were provided to city and township staff on November 19, 2020 and were required to be submitted to the CDA by January 15, 2021.

CDA staff regularly attend the monthly meetings held by the Affordable Housing Coalition and consulted the members of the coalition regarding the Annual Action Plan. The discussion and feedback were helpful to determine the actions needed to meet the goals of the Con Plan. Members of the Affordable Housing Coalition also reviewed and

made comments on the ESG Written Standards. These comments were incorporated into the Written Standards prior to the Action Plan public hearing on April 20, 2021.

CDA staff consulted with following Dakota County departments and divisions: Community Services, Physical Development, Workforce Development, Environmental Resources, and the Office of Planning specific to the activities that could be potentially funded with CDBG funds. An internal e-mail was sent to various County Departments to apply for 2021 funding with the same application deadline as the municipalities. The Physical Development Committee of the Whole reviewed the staff-recommended 2021 Countywide activities on February 9, 2021.

To continue the community engagement process once the proposed objectives and outcomes had been identified, CDA staff presented the plan to the community and its stakeholders in the following manner:

- 1. Presentations (February 2021-May 2021) The Dakota County CDA presented a draft of the priorities and the established goals at the following venues:
  - A Consortium-wide presentation to the public (February 22).
  - The Affordable Housing Coalition reviewed the ESG activities at a regularly scheduled meeting (February 25).
  - The Physical Development Committee of the Whole reviewed the Action Plan at a regularly scheduled meeting (March 16).
- 2. Public Hearing and Comment Period (March 2021 April 2021) A 38-day public comment period was opened March 12, 2021 and ran through April 19, 2021. Public notices were published in the *Dakota Tribune* and the *Star Tribune*, as well as on the websites of Dakota County, the Dakota County CDA, and the cities in Dakota County. A public hearing was held on April 20, 2021 at the Dakota County Board of Commissioners meeting. The Dakota County HOME Consortium members each held their own public hearings.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

A public meeting that included all HOME Consortium members was held on February 22, 2021. No members of the public attended. The public hearing for the Dakota County Action Plan is scheduled for April 20, 2021. All comments received from the public will be considered and incorporated into the Action Plan where feasible.

6. Summary of comments or views not accepted and the reasons for not accepting them

The public hearing is slated for April 20, 2021.

### 7. Summary

HUD released the FY 2021 grant amounts on March 1, 2021. The CDBG, HOME Consortium, and ESG amounts were reduced from FY 2020 amounts. Dakota County and the HOME Consortium members were allocated approximately \$4.5 million between CDBG, HOME and ESG for FY 2021. Dakota County will receive approximately \$3 million in grant allocations, with the largest being CDBG. For the 2021 program year, Dakota County has set funding for 38 activities to take place either within a specified city or on a Countywide basis. The breakout is 31 activities are funded with CDBG, four activities are funded with ESG, and three activities are funded with HOME including program administration.

The following activity statement and graphs detail the intended uses (activities) of CDBG, HOME and ESG funds for FY 2021.

### Final Dakota County FY 2021 CDBG/HOME/ESG Activity Statements

Final CDBG Budget with 0.91% (\$17,476) decrease from FY 2020 Final HOME Budget with 0.73% (\$17,808) decrease from FY 2020 Final ESG Budget with 0.85% (\$1,403) decrease from FY 2020

### 2021 Dakota County CDBG Activity Statement

**Small Cities and Townships:** 

City/Township	Project	2021	Budget
Douglas Twp.	Zoning Ordinance Amendment	\$	10,000
	Total	\$	10,000

Large Cities:

City	Project	2021 Budge	
Apple Valley	Home Improvement Loan	\$	142,298
	Public Service - DARTS Senior Chore Service	\$	19,000
	Total	\$	161,298

City	Project	202	2021 Budget	
Burnsville	Home Improvement Loan	\$	178,076	
	Public Service - Burnsville Youth Collaborative	\$	53,000	
	Total	\$	231,076	

City	Project	2021 Budget	
Eagan	Home Improvement Loan	\$	182,322
	Public Service - Pre-School Program	\$	3,000
	Public Service - Youth After School Programs	\$	14,800
	Public Service - Dakota Woodland Youth	\$	6,000
	Public Service - Senior Services	\$	11,200
	Public Service – DARTS Senior Service	\$	5,000
	Total	\$	222,322

City	Project	2021	Budget
Farmington	Home Improvement Loan	\$	33,289
	Public Service - Senior Services	\$	5,000
	Total	\$	38,289

City	Project	2021 Budget		
Hastings	Assessment & Abatement	\$	76,993	
	Total	\$	76,993	

# 2021 Dakota County CDBG Activity Statement Cont'd.

City	Project	202	1 Budget
Inver Grove			
Heights	Home Improvement Loan	\$	143,978
	Total	\$	143,978

City	Project	202	2021 Budget	
Lakeville	Home Improvement Loan	\$	98,838	
	Public Facilities – ADA Compliance Improvements	\$	35,000	
	Public Service - Senior Transportation	\$	25,000	
	Public Service - Senior Services	\$	20,000	
	Total	\$	178,838	

City	Project	2021	1 Budget
Mendota Heights	Home Improvement Loan	\$	22,194
	Total	\$	22,194

City	Project	2021 Budget	
Northfield	Home Improvement Loan	\$	35,840
	Down Payment Assistance	\$	29,472
	Total	\$	65,312

City	Project	202	1 Budget
Rosemount	Home Improvement Loan	\$	20,000
	Economic Development Activities	\$	40,783
	Total	\$	60,783

City	Project	2021 Budget	
South St. Paul	Home Improvement Loan	\$	75,735
	Total	\$	75,735

City	Project	2021 Budget	
West St. Paul	Home Improvement Loan	\$	126,120
	Total	\$	126,120

# 2021 Dakota County CDBG Activity Statement Cont'd.

Countywide	Project	2021 Budget	
Dakota County	Home Improvement Loan Estimated Revolving Loan	\$	600,000
	Planning & Admin - CDA General Grant		
	Administration	\$	231,366
	Countywide Home Improvement Loan	\$	209,673
	Planning & Admin - Fair Housing Activities	\$	4,750
	Well Sealing Grants	\$	30,000
	Septic Repair Grants	\$	50,000
	FY 2021 CDBG Total Budget	\$	1,938,727
	FY 2021 CDBG Small Cities/Townships	\$	10,000
	FY 2021 CDBG Countywide	\$	525,789

# **Dakota County HOME Consortium 2021 Activity Statement**

Participating			
Jurisdiction	Project	2	021 Budget
	Twin Cities Habitat For Humanity (TCHFH)		
Anoka County	Scattered Sites	\$	160,000.00
	Tenant Based Rental Assistance – Homeless		
25.4% Share	Youth	\$	42,000.00
	Uncommitted Funds	\$	225,681.00
	Uncommitted Funds – Program Income	\$	354,917.15
	Community Housing Development Organization	\$	85,536.00
	Grant Administration	\$	42,768.00
	Grant Administration – Program Income	\$	29,576.43
	Total	\$	940,478.58
Participating			
Jurisdiction	Project	2	021 Budget
Dakota County	Uncommitted Funds	\$	673,323.00
35.6% Share	Community Housing Development Organization	\$	134,644.00
	Uncommitted Funds – Program Income	\$	29,225.03
	Grant Administration	\$	127,661.00
	Grant Administration – Program Income	\$	23,372.86
	Total	\$	988,225.89
Participating			

Participating Jurisdiction	Project	2	2021 Budget
Ramsey County	Gladstone Village	\$	160,000.00
22.3% Share	Dominium – Roseville Senior	\$	257,050.00
	Amber Union	\$	5,455.00
	Amber Union – Program Income	\$	342,129.18
	Community Housing Development Organization	\$	84,502.00
	Grant Administration	\$	42,251.00
	Grant Administration – Program Income	\$	26,844.12
	Total	\$	918,231.30

Participating			
Jurisdiction	Project	2021 Budget	
Washington County	TCHFH - Pullman Avenue Twin Homes	\$	227,415.00
	TCHFH – Pullman Avenue Twin Homes –		
13.3% Share	Program Income	\$	45,000.00
	Community Housing Development Organization	\$	45,483.00
	Grant Administration	\$	22,742.00
	Grant Administration – Program Income	\$	3,750.00
	Total	\$	344,390.00

# Dakota County HOME Consortium 2021 Activity Statement (Cont'd)

Participating Jurisdiction	Project	20	21 Budget
City of Woodbury	Down Payment Assistance	\$	63,682.00
3.4% Share	Community Housing Development Organization	\$	12,488.00
	Down Payment Assistance – Program Income	\$	2,777.90
	Grant Administration	\$	5,000.00
	Total	\$	83,947.90

Consortium Totals	Project	2	2021 Budget		
	Grant Administration	\$	240,422.00		
	HOME Projects	\$	1,814,606.00		
	Community Housing Development Organization	\$	362,653.00		
	Prior Year Program Income	\$	857,592.67		
	FY 2021 HOME Total Grant	\$	2,417,681.00		
	FY 2021 HOME Total Grant and Program		_		
	Income	\$	3,275,273.67		

## **2021 Dakota County ESG Activity Statement**

Dakota County	Activity	202	2021 Budget	
	Rapid Re-Housing/Stabilization Services	\$	125,370	
	Emergency Shelter Operations	\$	26,000	
	Homeless Management Information System (HMIS)	\$	750	
	Grant Administration	\$	12,334	
	FY 2021 ESG Total Budget	\$	164,454	